

**New York Energy Consumers Council, Inc.
Case 22-G-0065**

1 **Q. Please state your name, occupation, and business address?**

2 A. My name is Andy Anderson. I am a member of the Board of Directors
3 of the New York Energy Consumers Council, Inc. ("NYECC"), which is
4 located on the 22nd floor at 1 Pennsylvania Plaza, New York, New York,
5 10119. I have been on the Board of Directors for the past eight years.
6 I am also the Chief Executive Officer at WatchWire, f/k/a
7 EnergyWatch, which is located at 1261 Broadway, Suite 510, New
8 York, NY 10001.

9 **Q. On whose behalf are you appearing in this proceeding?**

10 A. I am appearing on behalf of the New York Energy Consumers Council,
11 Inc. (NYECC), which was created on July 30, 2004 as a result of the
12 consolidation of the Owners Committee on Electric Rates (OCER) and
13 the New York Energy Buyers Forum (NYEBF). NYECC's members
14 represent a broad spectrum of energy buyers, including hospitals, a
15 university, a financial institution, residential and commercial real
16 estate properties, energy service companies, and energy consultants.

17 **Q. Have you previously submitted testimony in a proceeding**
18 **before the New York State Public Service Commission ("PSC" or**
19 **the "Commission")?**

20 A. I have not previously submitted testimony to the Commission.

**New York Energy Consumers Council, Inc.
Case 22-G-0065**

1 **Q. Please describe your educational background and relevant**
2 **work experience.**

3 A. I graduated from Franklin & Marshall College in Lancaster,
4 Pennsylvania with a Bachelor of Arts degree in Economics and from
5 Columbia Business School in New York, New York with a Master's
6 degree in Business Administration. WatchWire is a private equity
7 backed New York City-based provider of sustainability and energy
8 management software-as-a-service and associated professional
9 services to large commercial and corporate real estate, retail
10 portfolios, industrial energy consumers, municipalities, educational
11 institutions, and more. At Watchwire, I work with more than 800
12 million square feet of real estate across the United States, including
13 nearly 150 million square feet of office space in New York City,
14 representing more than \$3 billion in annual energy spend. Over the
15 past 13 years, I have helped clients manage their energy data in
16 preparation for local, state, and federal benchmarking and
17 performance laws, reduce energy consumption and spend via tariff and
18 procurement optimization, measure and verify energy conservation
19 measures, and participate in numerous sustainability reporting
20 benchmarks, standards, and frameworks, such as ENERGY STAR
21 Portfolio Manager, GRESB, CDP, SBTi, SASB, GRI and TCFD.

**New York Energy Consumers Council, Inc.
Case 22-G-0065**

1 **Q. What are your responsibilities as a Director of NYECC?**

2 A. As one of NYECC's Directors, I attend and engage with the other
3 Directors and members at NYECC's monthly Board of Directors
4 meetings and other events, I have served on NYECC's Committees,
5 and am providing this testimony as service to the Board and to
6 NYECC's membership. The New York Energy Consumers Council is
7 focused and continues to focus primarily on the needs of energy
8 consumers in Con Edison's service territory.

9 **Q. Do you have any other experience?**

10 Yes, I am an Adjunct Professor at NYU's Center for Global Affairs
11 Master's program, teaching *Energy Management for Portfolios: Putting*
12 *Policy Into Practice*. I am also a LEED AP O+M, an AEE CEM and CMVP.

13 **Q. Do you have any introductory comments to make as to natural**
14 **gas rates in Con Edison's service territory as compared with**
15 **natural gas rates elsewhere in the United States?**

16 A. Yes. Natural gas consumers in New York City and the County of
17 Westchester continue to pay among the highest natural gas rates that
18 consumers pay anywhere else in the continental United States. On
19 March 11, 2022, the Bureau of Labor Statistics of the United States
20 Department of Labor reported that the average price paid in February
21 2022 by New York area consumers for utility (piped) gas, commonly

New York Energy Consumers Council, Inc.
Case 22-G-0065

1 referred to as natural gas, was \$1.538 per therm, 8.8% more than the
2 nationwide average of \$1.413. In February 2021, area natural gas
3 prices were 17.5 percent above the national average. The per therm
4 cost for natural in the New York area from 2018 and 2022 for
5 February, for natural gas prices ranged 8.8 to 23.3 percent above the
6 national average. See Exhibit __ (AA-1).

7 **Q. Are you concerned that investors may not look to invest in**
8 **utility stocks, and in Con Edison in particular, under current**
9 **stock market uncertainty, if the Commission does not give the**
10 **Company its requested increase?**

11 A. No, I am not concerned. First, on January 20, 2022, Con Edison
12 declared an increased quarterly dividend of 79 cents a share on its
13 common stock for the 48th consecutive year, the longest period of
14 consecutive annual dividend increases of any utility in the S&P 500
15 index. See Exhibit __ (AA-2). In doing so, Con Edison continues to
16 remain as a member of the exclusive S&P 500 Dividend Aristocrats
17 index, which is comprised of current members of the S&P 500, who
18 have been paying increasing dividends year after year for at least 25
19 years. Con Edison is among only three utilities on the list of S&P 500
20 Dividends Aristocrats. Con Edison is about as consistent a dividend
21 stock as they come with its 100+ years of steady dividends and its 48

New York Energy Consumers Council, Inc.
Case 22-G-0065

1 years of annual dividend increases, including during the Great
2 Recession of 2007-2010 and again in 2020 and since then with the
3 ongoing coronavirus pandemic. The Company's current dividend yield
4 is an impressive 3.7% exceeding the average dividend yield of the S&P
5 500 Index by more than double. See Exhibit __ (AA-3).

6 **Q. Please summarize your testimony?**

7 A. The primary focus of my testimony is to emphasize the importance of
8 minimizing the economic burden and bill impact upon natural gas
9 consumers especially many of NYECC's members who are among the
10 largest natural gas energy consumers, located within Con Edison's
11 service territory, and to discuss Con Edison's testimony regarding its
12 proposed increase in the revenue requirement, additional cost burdens
13 to gas ratepayers, and the need for further cost mitigation. In
14 addition, NYECC is concerned that Con Edison's planning and level of
15 preparedness is not yet aligned with the State's public policy
16 objectives as set out in the Climate Leadership and Community
17 Protection Act ("CLCPA") and other State and local mandates because
18 Con Edison continues to anticipate aggressive capital spending on its
19 gas system over the next three to ten years despite Con Edison
20 forecasting declining gas usage over time in response to State and
21 local decarbonization objectives resulting in added costs to ratepayers,

**New York Energy Consumers Council, Inc.
Case 22-G-0065**

1 stranded assets in the future and delaying the attainment of the goals
2 of the CLCPA and other State and local mandates.

3 **Q. How much of an increase is Con Edison seeking in its revenue**
4 **requirement in this gas rate case for the rate year ending**
5 **December 31, 2020?**

6 A. In its original January 28, 2022 filing, Con Edison requested an
7 increase for Rate Year 1 ending December 31, 2020 in the amount of
8 \$503 million. In Con Edison's April 8, 2022 preliminary gas update, the
9 Company decreased its previously proposed Rate Year 1 increase
10 amount by approximately \$101 million, resulting in a new increase
11 request of \$402 million. An approach to mitigate the Company's gas
12 rate request will be necessary and essential in this case as in other
13 previous Company gas rate requests in order to prevent unjust and
14 unreasonable rates to customers. The Company continues to operate
15 as a natural monopoly with its own exclusive service area with
16 apparently little real concern of its obligations to operate within the
17 already significant amount in billions of dollars it receives annually in
18 rates from gas ratepayers.

19 **Q. How much has the Company received and continues to receive**
20 **in the aggregate in revenue requirement amounts under the**

**New York Energy Consumers Council, Inc.
Case 22-G-0065**

1 **three rate years of the current rate plan in Case 19-G-0066,**
2 **excluding other operating revenues?**

3 A. In 2020 (rate year one), the total gas sales revenue amount received
4 by the Company was 2 Billion, 42 Million, 983 Thousand Dollars
5 (\$2,042,983,000). In 2021 (rate year two), the total gas sales
6 revenue amount received by the Company was 1 Billion, 922 Million,
7 447 Thousand, 939 dollars, and 87 cents (\$2,264,329,000). Finally,
8 for 2022 (rate year three), the Company is unwilling to forecast a
9 dollar amount but instead has stated that actual revenues recorded for
10 2022 are not yet known and cannot be provided, but that first quarter
11 2022 financial results will be filed with the SEC in May 2022. Finally,
12 for 2022 (rate year three), the Company is unwilling to forecast a
13 dollar amount, instead it has stated that actual revenues recorded for
14 2022 are not yet known and cannot be provided, but that first quarter
15 2022 financial results will be filed with the SEC in May 2022. See
16 Exhibit __ (AA-4). At the end of the current three-year gas rate plan
17 the Company will probably have received in excess of approximately
18 \$6 Billion from gas ratepayers in sales revenue.

19 **Q. Does NYECC have concerns that Con Edison's planning and level**
20 **of preparedness is not yet aligned with the State's public policy**

**New York Energy Consumers Council, Inc.
Case 22-G-0065**

1 **objectives as set out in the CLCPA and other State and local**
2 **mandates?**

3 A. Yes, it does.

4 **Q. Why does NYECC continues to be concerned that Con Edison’s**
5 **planning and level of preparedness is not yet aligned with the**
6 **State’s public policy objectives as set out in the CLCPA and**
7 **other State and local mandates?**

8 A. London Economics International LLC (“LEI”) was engaged by the New
9 York Energy Consumers Council to review Con Edison’s long-term
10 planning for electricity and gas infrastructure in New York City. LEI
11 prepared a report which details its analysis and findings regarding the
12 appropriateness of Con Edison’s plans to meet the energy needs of
13 NYC and public policy targets in a practical and cost-efficient manner.
14 LEI’s report concludes that while Con Edison, with guidance from the
15 New York Public Service Commission, has undertaken efforts to
16 prepare its transmission and distribution system, there are some areas
17 where Con Edison’s planning and level of preparedness are not yet
18 aligned with the State public policy objectives. LEI concludes that Con
19 Edison’s planning and capital investment forecasts should account for
20 the uncertainty surrounding future developments by considering a
21 range of load scenarios, retirement of thermal generation, and

**New York Energy Consumers Council, Inc.
Case 22-G-0065**

1 interconnection of new wholesale supply resources, as these scenarios
2 may reveal transmission and distribution needs earlier than currently
3 planned. Con Edison's planning scenarios must also properly account
4 for potential solar and storage capacity growth within load pockets,
5 and demand-side resource capabilities, as potential alternatives to
6 traditional infrastructure buildout. Finally, the report concluded that
7 Con Edison's aggressive planned gas infrastructure investments should
8 be re-examined given Con Edison's own forecast of declining gas
9 demand in response to the State and local public policy objectives.
10 Exhibit ____ (AA-6).

11 **Q. Would a Company provided prioritized list from the most**
12 **critical to least critical of the proposed gas capital projects and**
13 **programs for the rate year (2023) and the subsequent two rate**
14 **years (2024 and 2025) from the Company be helpful to the**
15 **Commission in assessing the Company's capital requirements**
16 **in this rate case?**

17 A. Yes, it would. Unfortunately, the Company objected and did not
18 provide such a list as requested by Department of Public Service Staff.
19 Exhibit ____ (AA-7).

20 **Q. Can the Company defer individual projects or programs without**
21 **immediate short-term impacts on safety or reliability?**

**New York Energy Consumers Council, Inc.
Case 22-G-0065**

1 A. This simple question was posed to Con Edison by NYECC, but Con
2 Edison disingenuously failed to answer it. Exhibit ____ (AA-8).

3 **Q. Why do you think Con Edison is being disingenuous in evading**
4 **and not answering this question?**

5 A. Con Edison is being disingenuous because the Company in other
6 responses to questions goes to great lengths to emphasize the
7 discretion it exercises, but in this instance it does not because it likely
8 perceives it to be disadvantageous to make such an admission.

9 **Q. Can you give an example of the Company emphasizing the**
10 **discretion it exercises?**

11 A. Yes. The Company has no difficulty emphasizing that a rate plan
12 authorizes a revenue requirement, and the Company has discretion to
13 spend capital money on projects other than those listed in its rate
14 filing when asked about funds that were redirected by the Company.
15 Exhibit ____ (AA-9).

16 **Q. Are you in favor of Con Edison's proposal for the Company**
17 **being allowed to recover flotation costs associated with the**
18 **issuance of equity shares with a Company recommended ROE**
19 **adder of 10 basis points being added to the Company's**
20 **proposed 10.0% ROE?**

New York Energy Consumers Council, Inc.
Case 22-G-0065

1 A. No, I am not. The Company's shareholders bear the cost of raising
2 equity when flotation costs are not included in the revenue
3 requirement and these costs should be borne by the Company's
4 shareholders and not by the Company's ratepayers. Exhibit ____ (AA-
5 10).

6 **Q. Are you in favor of an ROE between 10 and 10.5% as proposed**
7 **by Con Edison?**

8 A. No, I am not. When asked the Company could not name any other
9 New York State utility currently receiving an ROE between 10% and
10 10.5%, inclusive. Exhibit ____ (AA-11).

11 **Q. Do you think it is problematic that the Company has reported to**
12 **having 90,000 billing exceptions on AMI meters that had to be**
13 **addressed manually in January 2022 but that the Company has**
14 **no breakdown of these exceptions by cause?**

15 A. Yes, I do. If the Company does not know and understand the
16 numerous billing exceptions on AMI meters and what is causing them,
17 then it will be difficult to impossible for the Company to reduce such a
18 large number of billing exceptions going forward and the Company
19 needs to be able to reduce this number significantly. Exhibit ____ (AA-
20 12).

**New York Energy Consumers Council, Inc.
Case 22-G-0065**

1 **Q. Do you agree with the manner in which the Company forecast**
2 **its property tax rates by making adjustments for the five-year**
3 **period, which includes three rate years and beyond, by**
4 **“normalizing” the escalation factor used to forecast property**
5 **taxes in the outer years to exclude the actual property tax**
6 **rates for fiscal year 2021/2022 from the five-year average?**

7 A. No, I do not. The actual property tax rates for fiscal year 2021/2022
8 should not have been adjusted to normalize the escalation factor used
9 to forecast the property taxes in the outer years to exclude the
10 property tax rates for fiscal year 2021/2022 from the 5-year average
11 and instead should reflect the actual decreased Class 3 property tax
12 rate in the 5-year average without any adjustment. Exhibit ____ (AA-
13 13).

14 **Q. Do you have any concerns regarding the Company’s plans to**
15 **target more than ten miles of pipe for replacement solely based**
16 **on its high-risk project classification at an estimated cost of**
17 **\$51 million in Rate Year 1, \$53 million in Rate Year 2, and \$55**
18 **million in Rate Year 3?**

19 A. Yes. The Company has replaced significantly less than ten miles of
20 pipe solely based on its high-risk project classification during each of
21 the three rate years under the current Con Edison Gas Rate Plan and

**New York Energy Consumers Council, Inc.
Case 22-G-0065**

1 has spent significantly less under the current Rate Plan, i.e. \$7 million
2 in 2020, \$26 million in 2021, and \$1 million to date in 2022, than what
3 it is projecting to spend in the next three rate years. It is of course no
4 justification that a lesser quantity than necessary was removed under
5 the current rate plan because it does not allocate costs specifically to
6 the replacement of high-risk pipe. Exhibit ____ (AA-14). Apparently,
7 the overall revenue requirement provided to the Company was
8 sufficient for the replacement of this high-risk pipe and no specific
9 allocation was necessary under the current rate plan. One can only
10 presume that had there been more high-risk pipe needed to be
11 removed that the Company would have removed it as a responsible
12 steward of the gas system and would have done so within the allotted
13 revenue requirement. Accordingly, there is no need to parse out a new
14 separate category of funding for the Company for the removal of high-
15 risk pipe which is something the Company currently removes as
16 necessary as part of the revenue requirement that it already receives.
17 The Company is adept at redirecting revenue requirement funding to
18 meet the Company's changing needs whether it is towards the removal
19 of more high-risk pipe or away from the removal of high-risk pipe as
20 the case may be. The Company should continue to remove high-risk
21 pipe as it deems necessary as part of the revenue requirement in

New York Energy Consumers Council, Inc.
Case 22-G-0065

1 receives without the need for a separate funding category which can
2 then serve as the basis for being used elsewhere by the Company in
3 its discretion.

4 **Q. Do you support the Company's proposal for a performance**
5 **incentive mechanism designed to drive NPAs that provide**
6 **meaningful achievement and net benefits to customers?**

7 A. Generally, I do. However, the Company appears to be overreaching in
8 some of its proposed components of the incentive proposal and some
9 of these components are not sufficiently defined to evaluate whether
10 they are appropriately included or excluded from the proposal.

11 **Q. What are the key components of the Company's incentive**
12 **proposal?**

13 A. The Company identifies the four key components as follows: 1. An
14 Initial Incentive where shareholders retain 30% of the Initial Net
15 Benefits, and customers retain 70% as determined by the Societal
16 Cost Test ("SCT") performed prior to NPA implementation; 2. A
17 bounded, Cost-Containment Incentive that rewards the Company for
18 reducing costs during NPA implementation or penalizes it for cost
19 overruns, with a cap such that the Final Incentive cannot exceed 50%
20 of the Initial Net Benefits and a floor of \$0; 3. A provision to address a
21 situation in which an NPA project is not able to defer or eliminate the

New York Energy Consumers Council, Inc.
Case 22-G-0065

1 traditional project as initially intended; and 4. Provisions for a change
2 in NPA Portfolio sizing needs for an active NPA project. The Company
3 states that the final performance incentive will be determined when
4 the NPAs conclude. Exhibit ___ (AA-15).

5 **Q. Which proposed incentive component(s) do you see as the**
6 **Company overreaching?**

7 A. Regarding the first component, the customer share should be greater
8 than the 70% proposed and the Company shareholders share should
9 be less than the 30% proposed. A sharing mechanism of customer
10 80% and shareholder 20% would be more reasonable. Regarding the
11 second component, any proposed Company shareholder share of 50%
12 for any incentive should be rejected as excessive *per se*. However, the
13 proposed penalty provision has retention value as a check against
14 exceeding costs and therefore should be retained and adopted. Given
15 the overly generous sharing mechanism for shareholders proposed in
16 the first component to the Company, which would still be quite
17 generous at a 20% shareholder level, the Company should be
18 sufficiently incentivized to contain costs in the first instance without
19 the need for a shareholders' sharing portion that exceeds 20%.

**New York Energy Consumers Council, Inc.
Case 22-G-0065**

1 **Q. Which proposed incentive components are not sufficiently**
2 **defined to evaluate whether they are appropriately included or**
3 **excluded from the proposal?**

4 A. There is insufficient information provided by the Company on the third
5 and fourth components in order to ascertain whether they are
6 appropriately included or excluded as part of the Company's incentive
7 proposal.

8 **Q. Do you agree with the Company's proposal for a full and**
9 **symmetrical reconciliation of COVID uncollectible expenses?**

10 A. No, I do not. The Covid-19 pandemic has inflicted significant human
11 and monetary costs and losses to the Company's customers and to all
12 New Yorkers and New York's businesses and entities. It is completely
13 unreasonable to compound those costs and losses on the Company's
14 customers by entertaining a proposal which, unlike any other entity in
15 society, essentially exempts the Company from suffering any costs and
16 losses resulting from the pandemic.

17 **Q. Do you agree with the Company's proposal for a full and**
18 **symmetrical reconciliation of late payment fees via**
19 **surcredit/surcharge?**

20 A. No, I do not. The Company should continue to forecast late payment
21 fees and then manage any over or under recovery.

**New York Energy Consumers Council, Inc.
Case 22-G-0065**

1 **Q. Do you agree with the Company proposed reconciliation for**
2 **inflation to the extent that actual inflation exceeds the inflation**
3 **rates assumed in the revenue requirement by a specified**
4 **threshold, characterized by the Company as hyperinflation?**

5 A. Absolutely not. Once again here, the Company seeks an exemption
6 from the circumstances of the day that no other entity or person would
7 have the audacity to request. As the Company acknowledges, rate
8 case O&M is based on forecasted amounts and the Company is
9 generally expected to manage (rather than reconcile) the higher and
10 lower actuals relative to the forecast and across other O&M items. In
11 addition, the Company could not provide an example as to when a
12 Wage Inflation Reconciliation has ever been requested by Con Edison
13 and granted by the Commission and the terms of any such
14 reconciliation. Exhibit ____ (AA-19). The Company does not explain
15 why 160 basis points above the GDP deflator rate is a circumstance
16 which falls within an acceptable definition for hyperinflation. Exhibit
17 ____ (AA-20). The Company is also proposing inflation reconciliation for
18 non-labor O&M. Exhibit ____ (AA-21). The only time the U.S. has
19 suffered hyperinflation was during the Civil War when the Confederate
20 government printed money to pay for the war. The value of the U.S.
21 currency is not plummeting in foreign exchange markets. The nation's

**New York Energy Consumers Council, Inc.
Case 22-G-0065**

1 importers are not going out of business as the cost of foreign goods
2 skyrocket. Unemployment is extremely low. Government tax
3 revenues are not falling and government is not having trouble
4 providing basic services. "The current inflation rate shows that the
5 U.S. is nowhere near hyperinflation (it isn't even in the double digits)."
6 Exhibit ____ (AA-22) and Exhibit ____ (AA-23). The Federal
7 Reserve prevents hyperinflation in America with monetary policy. The
8 Fed's primary job is to control inflation while avoiding recession. It
9 does this by tightening or relaxing the money supply, which is the
10 amount of money allowed into the market. Tightening the money
11 supply reduces the risk of inflation. There is no reason to believe that
12 the Federal Reserve would not prevent hyperinflation in America
13 through its use of monetary policy. Exhibit ____ (AA-22) and Exhibit
14 ____ (AA-23). Accordingly, the Company's proposed reconciliation for
15 inflation is properly rejected.

16 **Q. What are your thoughts regarding the Company's proposal that**
17 **if Con Edison incurs any Gas Safety Performance Negative**
18 **Revenue Adjustments (NRAs) that those funds be used for**
19 **"incremental gas safety programs to be developed at the**
20 **Company's direction, in consultation with Staff" and if the**
21 **Company were to incur an NRA, in consultation with DPS Staff,**

**New York Energy Consumers Council, Inc.
Case 22-G-0065**

1 **the Company would identify gas safety programs for which that**
2 **NRA would fund?**

3 A. The Company's proposal misconstrues the purpose for implementing a
4 Negative Revenue Adjustment as a deterrent to not sufficiently
5 observing certain gas safety measures. An NRA is a penalty. The
6 Company knows in advance what it must do or not do or suffer the
7 known consequence. No previous Company NRAs have ever been
8 treated in the manner proposed for good reason. Exhibit ____ (AA-24).
9 The Company's disingenuous novel proposal would convert a Company
10 penalty into a Company reward for bad behavior by giving the
11 Company a say in how its penalty will be spent instead of how
12 currently incurred NRAs are treated, which is to provide a credit to
13 customers through a surcharge. At the very least, adoption of such a
14 misguided proposal diminishes and probably eliminates the deterrent
15 effect served by NRAs in their effect on the Company's bottom line,
16 which is something that always focuses the Company's attention.
17 Accordingly, this Company proposal is properly rejected.

18 **Q. Are there other costs that customers are paying for in addition**
19 **to whatever the increase in rates will be in this rate case and**
20 **that should be considered by the Commission in mitigating the**
21 **size of any rate increase?**

**New York Energy Consumers Council, Inc.
Case 22-G-0065**

1 A. Yes, there are significant additional costs. For instance, customers are
2 expected to also fund significant cost sums in increasing amounts for
3 each of the three rate years in the New Efficiency New York proceeding
4 for gas energy efficiency, namely, \$63,466,778 in Rate Year 1,
5 \$68,525,240 in Rate Year 2, and \$83,767,648 in Rate Year 3, which
6 totals an appreciable additional customer funding sum of
7 \$215,759,666. Exhibit ____ (AA-27).

8 **Q. Do you agree with the Company not incorporating cost savings**
9 **into proposals for RY1-RY3 because the Company expects near**
10 **term customer service complications due to abnormal**
11 **operating conditions that will offset any potential cost savings**
12 **resulting from these efficiencies, that specifically, the Company**
13 **expects these complications to arise due to conditions created**
14 **by the pandemic and the Company's conversion to a new billing**
15 **system, and that the Company expects customer service**
16 **interactions to increase as a result of historically high levels of**
17 **customer arrears during the pandemic?**

18 A. No, I do not. Cost savings should be quantified and tracked separately
19 so that reported costs excluding cost savings are reflective of the
20 transparency between actual costs and actual cost savings. Exhibit ____
21 (AA-32).

**New York Energy Consumers Council, Inc.
Case 22-G-0065**

1 **Q. What do you think about the Company's proposed increase in**
2 **its forecast to \$27.8 million of O&M spending for 2023 which is**
3 **different from the previous forecasted amount of \$22.6 million?**

4 A. The Company has not provided adequate support to justify a change
5 from its initial forecast. The Company concedes that forecasted IT
6 costs of \$789,000 are not for labor but for non-Oracle CC&B software
7 and colocation costs. In addition, there is no explanation provided as
8 to why the Company anticipates that it will need 344 temporary
9 employees during the peak staffing period in April and May 2023 when
10 the previous forecast of 317 temporary employees for the same time
11 period was sufficient other than to say the change is due to the need
12 for additional customer service back office and customer accounting
13 functions and additional supervision to maintain operational
14 performance of the temporary support. It is not transparent to exclude
15 categories of individuals that the Company should include in its
16 forecast if it in fact believes there is any possibility they may need
17 them and have this serve as a disingenuous justification for increasing
18 costs to ratepayers at some later time. Exhibit ____ (AA-33).

19 **Q. Do you think that customers should have to pay the higher**
20 **O&M costs for 2023, 2024 and 2025 which impact the project's**
21 **payback period contained in the Customer Service System**

**New York Energy Consumers Council, Inc.
Case 22-G-0065**

1 **Business Plan, which impacts the project’s cost-benefit**
2 **calculation, and extends by 24 months the payback period for**
3 **the new CSS investment due to the O&M increase?**

4 A. No, I do not. Shareholders and not customers should be held
5 responsible for any higher costs resulting from any changes to the
6 project’s payback period contained in the Customer Service System
7 Business Plan, which impacts the project’s cost-benefit calculation, and
8 extends the project’s payback period by 24 months. (Exhibit ____ (AA-
9 34).

10 **Q. What do you think about the Company’s failure to attribute a**
11 **reason for the drastic difference in the number of methane**
12 **sensor technology alarms that number in the hundreds in**
13 **Westchester versus significantly smaller numbers in the New**
14 **York City boroughs listed for 2020-2022?**

15 A. From 2020 to 2022, 87% (745 of 860) of all methane sensor
16 technology alarms occurred in Westchester County. While the
17 Company should be doing whatever it can to eliminate all such alarm
18 occurrences, the Westchester number is so disproportionately large
19 relative to the New York City boroughs that the Company should be
20 asking why the number is so large in Westchester and why the
21 numbers are so low elsewhere and actively planning to reduce the

**New York Energy Consumers Council, Inc.
Case 22-G-0065**

1 Westchester numbers to at least match the lower numbers elsewhere.
2 Exhibit ____ (AA-37).

3 **Q. Do you agree with the Company's proposal to significantly**
4 **increase the various block rates for interruptible rate**
5 **customers?**

6 A. I strongly disagree. The Company is proposing to increase the over
7 3000 therms interruptible block rate (the highest block rate) for
8 residential and non-residential customers by an astounding 30.6% and
9 31.6%, respectively. The Company is also proposing to increase the
10 next 2910 therms interruptible block rate (the intermediate block rate)
11 for residential and non-residential customers by an equally astounding
12 24.5% and 22.8%, respectively, as well as the next 87 therms
13 interruptible block rate (the lowest block rate) for residential and non-
14 residential customers by a similarly high 19.5% and 18.2%,
15 respectively. Exhibit ____ (AA-41). NYECC believes that the Company's
16 proposal not only threatens system reliability but that the Company is
17 significantly undervaluing interruptible customer participation and the
18 long-term benefits afforded to the Company and to firm customers
19 through long term avoided costs, including costs associated with
20 construction and/or purchase of long term capacity resources to serve
21 additional load. Historically, interruptible rates have helped ensure that

New York Energy Consumers Council, Inc.
Case 22-G-0065

1 utilities such as Con Edison can maximize the utilization of system
2 resources. When colder weather, pipeline curtailments, or other factors
3 reduce supply capability, often concurrent with increased customer
4 demand, the Company's ability to interrupt customers who have the
5 capacity to shift to other fuel, ensures that the needs of firm
6 customers can be met without oversizing the Company's distribution
7 system. Con Edison continues to anticipate the need for natural gas
8 use in its system in the coming years. The Company's proposed
9 changes significantly undervalue interruptible customer participation in
10 the short term by charging interruptible customers rates higher than is
11 reasonable and does not take into account the costs to interruptible
12 customers of interruptions of lost production, increased operating
13 costs, the costs of preparing for interruptions and responding to
14 interruptions. Con Edison's proposed changes discourage interruptible
15 customer participation and will result in drastically reducing an
16 essential resource for management of the Company's load in
17 emergencies. Accordingly, NYECC favors maintaining interruptible
18 rates at their current levels to continue to take into account both the
19 long-term and short-term benefits afforded to both the Company and
20 its firm rate customers.

**New York Energy Consumers Council, Inc.
Case 22-G-0065**

1 **Q. Are you in favor of Con Edison's proposals for Company**
2 **incentives, also known as, Earnings Adjustment Mechanism or**
3 **EAMs?**

4 A. Perhaps, if the incentives are reasonable in scope and amount and
5 only for items for which the Company is not already receiving
6 compensation in rates and only for items that are within the
7 Company's control and effort. Con Edison should not be provided
8 incentives for pre-existing obligations to its customers for which it is
9 already being compensated for in rates, nor should it be compensated
10 for items beyond the Company's control and efforts. This obligation to
11 provide safe and reliable service to customers at just and reasonable
12 rates does not entitle the Company to any double recovery in both
13 rates and incentives, nor for the efforts of other parties acting
14 independently of the Company. If the Company does not properly plan
15 and allocate the just and reasonable resources allotted to it by the
16 Commission, as required, then there is significant value in the
17 Company and its shareholders knowing that the consequences for such
18 failures, include that the Company's ratepayers will not be asked by
19 the Commission to pay for such failures, especially during an existing
20 rate plan. Any measures used for incentives should be objectively
21 reasonable. In any limited circumstance where customers are asked to

**New York Energy Consumers Council, Inc.
Case 22-G-0065**

1 bear such costs, they should be related to exceptional utility service
2 and performance, within the Company's control and effort, which is
3 beyond what is expected and afforded in rates and costs should be
4 reasonably limited. Ratepayers should never be treated as an
5 inexhaustible source of revenue and/or incentives for the utility
6 resulting in unjust and unreasonable rates. The Commission should
7 consider eliminating additional EAMs that it finds are not needed as it
8 did with the interconnection EAM in Case 16-M-0429 on April 18, 2019.

9 **Q. Is Con Edison also seeking an increase in its revenue**
10 **requirement in this gas rate case for the additional rate years**
11 **ending December 31, 2024 and 2025?**

12 A. Yes, while the original Company filing was for a one-year rate plan, it
13 intends to explore multi-year rate plans in settlement discussions with
14 interested parties. The originally proposed increases for two additional
15 rate years in gas were \$234 million in Rate Year 2 and \$218 million in
16 Rate Year 3. In Con Edison's April 8th preliminary gas update, the
17 Company decreased its previously proposed increase amount for Rate
18 Year 2 by approximately \$29 million, resulting in a new increase
19 request for Rate Year 2 of \$205.124 million, and decreased its
20 previously proposed increase amount for Rate Year 3 by approximately
21 \$42 million, resulting in a new increase request for Rate Year 2 of

New York Energy Consumers Council, Inc.
Case 22-G-0065

1 \$176.079 million. Accordingly, based upon the latest amounts
2 proposed by the Company, the very significant cumulative three-year
3 impact of the Company's rate increase request on gas ratepayers is
4 approximately \$1.8 billion, which is nearly twice the previous
5 cumulative three-year impact of \$1 billion, which ratepayers are
6 paying under the current 2020-2022 Rate Plan.

7 **Q. Are there other proposed Company increases to the revenue**
8 **requirement that NYECC opposes?**

9 A. Yes, NYECC opposes the Company's proposed increases to the revenue
10 requirement for categories of expenses that have not previously been
11 the responsibility of ratepayers and have not previously been part of
12 the Company's revenue requirement. In other words, NYECC is
13 opposed to shifting of cost responsibilities formerly paid by others,
14 including shifting of cost responsibilities from shareholders to
15 ratepayers.

16 **Q. Are there other measures that you think the Company should**
17 **take in order to reduce the cost burden on ratepayers in this**
18 **rate case?**

19 A. Yes. Early on in this proceeding, now more than three months ago,
20 NYECC inquired into the Company's efforts to secure funding available
21 from the \$1.2 Trillion bipartisan Infrastructure Investment and Jobs

New York Energy Consumers Council, Inc.
Case 22-G-0065

1 Act ("IIJA") which was signed by President Biden on November 15,
2 2021. At that time the Company stated its understanding that funding
3 opportunities will be available for reliability, resilience, and smart grid
4 projects, that after the Department of Energy publishes guidelines,
5 and after consultation with the Department of Public Service, the
6 Company will determine which programs and specific projects to
7 pursue funding for, and that because the process is competitive, the
8 Company cannot guarantee that its applications will be successful, but
9 that the Company will provide updates to the rate case parties as
10 necessary and appropriate during this case. It has been six months
11 since the historic \$1 trillion bipartisan IIJA was signed into law, and
12 many competitive funding application programs are now opening. Of
13 the key IIJA funding programs that utilities and their partners will be
14 eligible for this year, the first Notices of Funding Opportunity (NOFO)
15 windows are already open (clean buses, ferries, electric vehicle
16 charging infrastructure). Additional NOFO windows will open through
17 this summer (clean hydrogen, energy storage) and into the fall (grid
18 flexibility, grid resiliency). Similar to the 2009 American Recovery and
19 Investment Act (ARRA), the NOFOs are expected to have a 90-day
20 grant application window. Exhibit ____ (AA-42). No Company update to
21 the rate case parties has been provided to date. The Company should

New York Energy Consumers Council, Inc.
Case 22-G-0065

1 be applying and putting every substantial effort into filing applications
2 for all of these relevant rate case issues especially those areas for
3 which funding is sought in the instant rate case so that the burden on
4 ratepayers is eased as much as possible.

5 **Q. Is there any other federal funding resource that ratepayers**
6 **should benefit from besides the Infrastructure Investment and**
7 **Jobs Act?**

8 A. Yes, under the CARES Act, the Company has received a total of
9 \$15,139,318 (Electric \$11,748,111, Gas \$2,414,721, and Steam
10 \$976,486) for the Employee Retention Credit. These funds are
11 properly credited for the benefit of customers. The Company does not
12 explicitly acknowledge these are funds for the benefit of customers
13 stating that the Company may defer amounts for customer
14 benefit/customer collection that meet a 10 basis point annual
15 threshold under the new laws and regulations provision in the
16 Company's current rate plans, and that the total credits the Company
17 received are under the ten basis points threshold. If the customers
18 were to receive the Employee Retention Credits, then the RY1 revenue
19 requirements would have been approximately \$4.7M and \$1M lower
20 for Electric and Gas respectively, compared to the filed Update. Exhibit

**New York Energy Consumers Council, Inc.
Case 22-G-0065**

1 ___ (AA-43). NYECC believes these funds should be used in this
2 manner to mitigate any rate increase.

3 **Q. What do you think about the Company’s proposal to transition**
4 **from focusing on an independent Business Cost Optimization**
5 **(“BCO”) program to integrating optimization approaches**
6 **developed under BCO to normal business planning and**
7 **operation?**

8 A. The current BCO program is transparent in segregating and
9 quantifying cost savings for customers. It appears that the proposed
10 change will lead to opacity regarding cost savings because there will
11 be no segregating and quantifying the cost savings for customers.
12 Therefore, maintaining the current BCO program makes more sense
13 from the perspective of measuring cost savings for customers.

14 **Q. Does this conclude your testimony?**

15 A. Yes.